The Implementation of Economic Border Policing to Enhance Inclusive Economic Productivity

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Abstract
Sustainable and inclusive development is the fundamental objective in reaching national development goals. National Medium-Term Development Plan (RPJMN) 2020-2024 aims to enhance Indonesia’s per capita income to that of upper-middle-income countries (MIC) with enhanced infrastructure, human resources, public services, and citizen welfare. This RPJMN objective aligns with the Sustainable Development Goals (SDGs), which comprise 17 interrelated goals and indicators grouped into seven development agendas. Implementation of the SDGs on a regional level is vital to attaining these objectives, as regional policies and development programmes can make a substantial contribution. The SDGs underline the significance of achieving inclusive and sustainable economic growth, universal access to basic services, natural resource management, and strengthening local institutions. In order to attain elevated economic growth, Indonesia necessitates an economic metamorphosis through the augmentation of productivity across several sectors. The 2023 Policy Plan (RKP 2023) adopts the theme "Increasing Productivity for Inclusive and Sustainable Economic Transformation," in order to reinforce economic resilience, enhance regional development and advance human resource quality. In this context, Economic Border Policing emerges as an important strategy for supporting the revival of the national economy through cooperatives and micro, small, and medium-sized enterprises (MSMEs) in border regions. Economic Border Policing is multifaceted, encompassing illegal trade control, trade and investment monitoring, welfare and rights protection, and the promotion of local economic development in border regions. Implementing Economic Border Policing is expected to create a safe and effective environment for inclusive and sustainable economic growth in border areas, facilitating enhanced economic productivity and comprehensive regional development.

Keyword: Economic Border Policing, Economic Productivity, Sustainable Development Goals

Introduction
The aim of the Medium-Term National Development Plan (RPJMN) for 2020-2024 is to achieve a per capita income level in Indonesia that is equivalent to upper-middle income countries (MICs) with better infrastructure, human resource quality, public services, and citizen well-being. The Sustainable Development Goals (SDGs), agreed upon by members of the United Nations in 2015, are widely used to guide development efforts. Consisting of 17 interrelated objectives, including poverty alleviation, quality education, gender equality,
renewable energy, and environmental sustainability, these goals have far-reaching impacts and the potential to improve social, economic, and environmental conditions globally. (Alisjahbana et al., 2018).

To achieve high economic growth, Indonesia must engage in an economic transformation that boosts productivity and high-value-added output in various sectors. The economic transformation should include strengthening priority sectors, bolstering export-oriented manufacturing industries, utilizing information technology, enhancing the economic capacity of the people, and improving the creative industry. Domestic products should possess added value and competitiveness to become competitive in both the domestic and international markets. Additionally, all components of the nation should foster a love for domestically produced goods. (Prathama et al., 2021).

Researcher is interested in discussing the development of the economy in border regions, especially the land border between West Kalimantan Province and Malaysia. This is based on the fact that border areas have not been managed well and there is a lack of clear, comprehensive, and integrative development concepts. Some challenges faced in border areas include a low population and uneven distribution, as well as limited infrastructure. The level of education and healthcare, as well as the quality of human resources (HR), remains relatively low, and the processing industry is underdeveloped, resulting in an economy heavily reliant on raw products.

Similarly, the mismanagement of natural resources and weak communication and information systems present challenges. Consequently, addressing border management is primarily focused on securing borders against potential external threats and positioning them as security belts. However, the limited infrastructure, facilities, and human resources in the security field are also noteworthy. For example, in police precincts such as in Sambas, Ketapang, Sanggau, Sintang, and Kapuas Hulu, there has been a weakness in locally-based policing patterns related to community welfare. In the context of policing, the West Kalimantan Regional Police has a strategic role in carrying out activities that support development in the region by implementing the concept of Economic Border Policing.

Border Policing for Economic Security refers to the efforts by police to maintain economic security and stability in border areas. This concept builds upon geographically-based and impact-based policing models, involving preventative measures, law enforcement, and cross-sector cooperation to address challenges and threats related to economic activities in border areas (Woods et al., 2014). The implementation of Economic Border Policing aims to create a conducive environment for inclusive, fair, and sustainable economic activities in border areas (Bosworth et al., 2018). By adopting this approach, the main objective is to enhance economic productivity, optimize the economic potential of border regions, and support overall regional development.

Border policing is a relatively new concept in Indonesia. Border Policing is not only related to border security as it is in Singapore (Bowling, et al., 2017) through the
Immigration Check Point Authority or the Australian Border Force, which combines immigration, customs, quarantine and intelligence with technology, but is able to unify the authority to conduct surveillance in border areas that are still fragmented and cover all aspects of development (Grewcock, 2014). Economic border policing in this article aims to promote and facilitate legal and inclusive economic growth in border areas while countering and preventing illegal economic activities such as illicit trade, smuggling of goods, human trafficking and illegal exploitation of natural resources.

The grand theory used in this article is implementation theory, which states that the effectiveness of process implementation is influenced by four main factors: communication, organizational resources, work procedures and bureaucracy. The following is an explanation of each of these factors:

1. The effectiveness of implementation is influenced by the availability of and access to adequate organizational resources. Resources such as budget, staff, facilities, technology and equipment will affect the organization’s ability to carry out implementation activities properly. The success of implementation often depends on the organization’s ability to provide sufficient and efficient resources to meet the needs that arise during the implementation process (Samudra et al., 2002).

2. Effective communication between the various parties involved in implementation is an important factor in achieving effectiveness. Good communication ensures a clear understanding of objectives, tasks, responsibilities and expectations in the implementation process. Effective communication also helps to overcome obstacles, speed up the flow of information and facilitate the necessary coordination between the various parties involved.

3. Clear and structured working procedures can help improve the effectiveness of implementation. Good working procedures provide implementation actors with clear guidance on the steps to be followed, their respective roles and responsibilities, and efficient workflows. Good working procedures thus help to reduce confusion, errors and uncertainty in implementation.

4. Bureaucratic factors can also affect the effectiveness of implementation. A bureaucracy that is too complex, convoluted or slow to take decisions can hinder smooth implementation. Conversely, a responsive, flexible and efficient bureaucracy can facilitate maximum implementation (Abdullah, 1987).

Research Methods

Data was gathered through observation and interviews in person or over the phone with the Chief Officers of the West Kalimantan Regional Police and the Border Resort Police. Secondary data in the form of unit reports, performance accountability reports from government agencies, and offense recaps. In this study, the process of assessing data and facts involves three streams of activities: data reduction, data presentation, and generating
conclusions based on opinion (Milles et al., 2014). The data and facts obtained are then analyzed using the Environmental Scanning approach, which is grouped according to the PESTEL (Political, Economic, Social, Technology, Environment, and Legal) standard (Rastogi et al., 2016) and Organization Health Audit (Golaszewski et al., 2008). Data is grouped into aspects of organizational resources consisting of human resources, budgets, infrastructure, and methods.

**Result and Discussion**

**Condition of West Kalimantan Regional Development**

Based on Article 258 of Law Number 23 of 2014 concerning Regional Government, which is a manifestation of the implementation of government affairs that have been handed over to the regions as an integral part of national development, it aims to increase and equalize people’s income, employment opportunities, business opportunities, improve access to and quality of public services, and increase regional competitiveness. The key statistics related to West Kalimantan Regional Development can be seen in the following table.

<table>
<thead>
<tr>
<th>Table of Key Statistics Related to West Kalimantan Regional Development</th>
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<tbody>
<tr>
<td><strong>Source:</strong> statistic center (BPS) of West Kalimantan Province, 2023.</td>
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<td>Based on this table, it can be seen that the general description of the condition of West Kalimantan Regional Development, especially in the aspect of community welfare, is described with a focus on economic welfare and equity. West Kalimantan Province has seen a significant increase in the achievement of macro indicators in 2021 compared to 2020, especially in the economic growth indicator, which increased by 6.6% to 4.78%. For the achievement of the Open Unemployment Rate (TPT) indicator of 5.82%, the Human Development Index (HDI) of 67.90, the poverty rate of 6.84%, and the Gini ratio of 0.315.</td>
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</table>
The regional government, in accordance with its authority, prepares regional development plans as an integral part of the national development planning system. National development plans prepared in long-term, medium-term, and annual planning documents will be coordinated, synergised, and harmonised by the Provincial Bappeda with regional development planning documents. The preparation of regional development planning documents is done through technocratic, participatory, political, top-down, and bottom-up approaches and formulated in a transparent, responsive, effective, efficient, accountable, participatory, measurable, equitable, and environmentally sound manner.

The Inclusive Economic Development Index assesses the inclusivity of Indonesian development in terms of economic growth, inequality and poverty, and access and opportunity. The inclusive economic development index is composed of three pillars, eight sub-pillars, and twenty-one indicators, as follows:

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<th>No</th>
<th>Pilar</th>
<th>Sub-Pilar</th>
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<td>Pertumbuhan dan perkembangan ekonomi</td>
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<td>Rasio Kredit Perbankan terhadap PDRB Normal</td>
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<td>Kesempatan Kerja</td>
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<td>Persentase Penduduk Bekerja Pemalik</td>
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<td>Persentase Tenaga Kerja dengan Tingkat Pendidikan Menengah ke Atas</td>
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<td>3</td>
<td>Infrastruktur ekonomi</td>
<td>3. Infrastruktur ekonomi</td>
<td>Persentase Rumah Tangga yang Menggunakan Listrik/PLN</td>
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<td>Persentase Jalan dengan Kondisi Baik dan Sedang</td>
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<td>4</td>
<td>Pemerataan Pendapatan dan penguatan kemiskinan</td>
<td>1. Ketimpangan</td>
<td>Rasio Pendapatan Gini</td>
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<td>Sambungan Pendapatan Perempuan</td>
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<td>Rasio Rata-rata Pengeluaran Rumah Tangga Dasa dan Kuta</td>
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<td>Kemiskinan</td>
<td>2. Kemiskinan</td>
<td>Persentase Penduduk Miskin</td>
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<td>Rata-rata Konsumsi Protein per kapita per hari</td>
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<td>6</td>
<td>Perluasan Akses dan Kesempatan</td>
<td>1. Kapabilitas Manusia</td>
<td>Angka Harapan Lama Sekolah</td>
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<td>Persentase Anak yang Mendapatkan Immunisasi Dasar Lengkap</td>
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<td>Persentase Penduduk yang Memiliki Jaminan Kesehatan</td>
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<td>2. Infrastruktur Dasar</td>
<td>Persentase Rumah Tangga dengan Sumber Air Minum Layak</td>
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<td>Persentase Rumah Tangga dengan Fasilitas Tempat Buang Air Sendiri</td>
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<td>3. Keuangan Inklusif</td>
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<td>Rasio Kredit Perbankan UKM</td>
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Source: National Development Planning Board (Bappenas), 2023.

Inclusive economic development is economic development that creates broad access and opportunities for all levels of society in an equitable manner, improves welfare, and reduces gaps between groups and regions. The success of inclusive economic development is measured using the Inclusive Economic Development Index, which can monitor the extent of the inclusiveness of Indonesia's development at the national, provincial, and district/city levels. Based on the above criteria, details related to inclusive economic development in West Kalimantan Province will be described as follows (Bappenas, 2023):

a. Economic growth is a contribution from the growth of various economic sectors, which indirectly illustrates the level of economic change. Economic growth is calculated from the increase in the value of the gross regional domestic product at constant prices each
year. During the period 2020–2022, West Kalimantan’s economic growth grew from minus 1.82% in 2020 to 4.78% and 5.07% in 2022.

b. The percentage of poor people is the percentage of an area’s population that is below the poverty line. A high percentage of poor people indicates that the poverty rate in a region is also high. The poverty rate decreased for two consecutive years, from 7.77% in 2018 to 7.49% in 2019 and 7.17% in 2020. This figure is below the national average for March 2020 (9.78%).

c. The Gini Index is an indicator used to measure the overall level of income inequality. The value of the Gini Index ranges between 0 and 1. If the value of the Gini Index is 0, it means perfect equity, while if it is 1, it means perfect inequality. The Gini Index decreased for two consecutive years, from 0.339 in March 2018 to 0.330 in March 2019 and 0.317 in March 2020.

d. The Human Development Index (HDI) is an important indicator to measure success in efforts to build the quality of human life (society or population). HDI explains how the population can access the results of development in obtaining income, health, education, and so on. The human development index increased over 2 years from 66.98% in 2018 to 67.65% in 2019, 67.66% in 2020, and 68.65 in 2022.

e. The export value of West Kalimantan in December 2022 reached 2,455.34 million US dollars, an increase from December 2021, which reached 1,851.53 million US dollars. Meanwhile, the import value of West Kalimantan in December 2022 reached 337.13 million US dollars, an increase compared to December 2021, which reached 282.22 million US dollars. Data on the import and export value of West Kalimantan can be seen in the following table.

Table of Import and Export Values of West Kalimantan


f. The percentage of children under five who received measles immunization increased from 63.49% in 2019 to 65.88% in 2020, although it is still below the national percentage of 67.82%.

g. The quality of education has improved, marked by an increase in the literacy rate of the population over 15 years of age for two consecutive years, from 92.58% in 2018, to 93.21% in 2019, and 93.41% in 2020.

h. The percentage of households in East Java Province that use electric lighting sources increased for two consecutive years, from 93.20% in 2018 to 94.77% in 2019 and 95.65% in 2020.
The percentage of households that have access to proper sanitation has increased from 72.08% in 2019 to 75.81% in 2020.

Implementation of Economic Border Policing to Boost Inclusive Economic Productivity

Economic border policing implementation is a vital step in achieving inclusive economic growth in border communities. Appropriate and efficient stages of policy implementation will guarantee that efforts to prohibit illicit trade, monitor trade and investment, safeguard community rights and welfare, and strengthen local communities’ economies go as planned. This section will go over the successful implementation procedure and the problems that may be encountered in order to promote inclusive economic productivity through economic border policing (SESPIMMEN, 2023).

Area-based policing is bound by clear geographical boundaries organized by headquarters at the national level, police at the provincial level, police at the district level, police at the sub-district level, and police sub-sector and Bhabinkamtibmas officers at the village level. If associated with economic border policing, area-based policing (Dwilaksana, 2004) has the following advantages: Police officers operating in border areas will have a deeper understanding of the characteristics of the region, the people, and the specific economic issues in the area, enabling them to be more effective in identifying and addressing economic issues that arise in border areas. Enables easier and faster response and coordination between units at different levels; Allows for faster cooperation with stakeholders, such as local government, security agencies, and the private sector, who are also working in the border areas; Stronger relationships with local communities are built as officers are at the centre of the local community, and Area-based policing can use resources more efficiently and effectively to address economic issues in the area.

The shortcomings of the implementation of economic border policing through area-based policing are as follows: Area-based policing structures that are bound by geographical boundaries can lead to limited authority in dealing with economic issues in border areas, given that a number of economic crimes usually involve areas that cross several regions or provinces, making coordination between policing units from different regions vulnerable. Area-based policing does not allow for an in-depth understanding of economic issues specific to a particular border area. Economic issues in border areas are often complex and unique, requiring an in-depth understanding of local economic dynamics and related regulations. Area-based policing potentially faces the problem of differing priorities and resources between border areas and other regions. Border areas are not yet perceived as showcases that serve as portraits of the nation as a whole and therefore receive less attention and adequate resource allocation (Dwilaksana, 2004).

Impact-based policing has advantages and disadvantages when applied to the economic border policing concept. Some of the advantages are: allowing the police to focus more on addressing priority economic issues in border areas so that the use of resources will be more effective and efficient; being flexible in handling problems so as to allow...
adjustments to handling tactics and strategies in accordance with the problems faced so that responses can be more effective; and allows cooperation and coordination with various other parties, such as government agencies, Indonesian National Army, National Border Management Agency (BNPP), private institutions, and the community (Dwilaksana, 2004).

The disadvantages of problem-impact-based policing in the economic border policing concept are as follows: There is complexity in prioritizing problems caused by different views on the priorities that must be addressed. Problem-impact-based policing requires sufficient resources and experts to handle a variety of complex economic problems, so it is strongly influenced by the availability of resources. Coordination challenges between stakeholders, especially if communication between different task forces is not closely established; The implementation of Polmas (community Policing) entrepreneurship is not yet optimal, so it has not been able to play a role as a driver, motivator, dynamator, facilitator, and spearhead of the police in the community in developing productive economic villages to expand production capacity according to the needs of export commodities by encouraging cooperatives and MSMEs in the region to participate in promotional events held by the government (Dwilaksana, 2004).

Electronic policing (E-policing) is interconnected or on-line policing that is able to provide virtual services and is able to support conventional policing, including economic border policing. The advantages of e-policing when implemented in the concept of economic border policing are as follows: E-policing enables more efficient linkages and collaboration with integrated communication and information systems; officers can share data and information in real-time, thereby accelerating responses to economic issues at the border (Korteland et al., 2008); Allows rapid access and collaboration to information on economic issues at the border (2008); enables quick and easy access to information and intelligence related to economic issues in border areas, thus assisting leaders in making better and more strategic decisions in handling economic crimes (Escalona, 2020); Through the use of technologies such as surveillance cameras (CCTV), A.I, and sensors, the National Police can improve monitoring and surveillance in border areas, thus preventing potential offenses and crimes in the area (Nelago et al., 2022). Enabling faster and easier public services for people in border areas, such as online complaints and reports; and enabling big data analysis to identify trends and patterns in economic crime in border areas that can be used to take more effective prevention and intervention measures in addressing economic problems in the region (Boondao et al., 2007).

The disadvantages of e-policing, if implemented in economic border policing, are as follows: The use of digital technology and internet connections in e-policing carries data security risks, especially sensitive information and intelligence collected by the e-policing system; limited infrastructure and access are considered to hinder the optimal implementation of e-policing and make it difficult to use the system as a whole; it requires
The Implementation of Economic Border Policing

... officers who have good technological skills and digital literacy; and implementation and maintenance of IT systems and devices require a significant budget (Oktoi, 2015).

**Bureaucratic Cooperation in Economic Border Policing to Increase Inclusive Economic Productivity**

Economic border policing clearly requires collaborative governance. In border management, Indonesia already has a National Border Management Agency (BNPP) which has members from 27 Ministries and Institutions, namely the Minister of Foreign Affairs, Minister of Defence, Minister of Law and Human Rights, Minister of Finance, Minister of Education and Culture, Minister of Health, Minister of Industry, Minister of Trade, Minister of Energy and Mineral Resources, Minister of Public Works and Housing, Minister of Transportation, Minister of Communication and Information, Minister of Agriculture, Minister of Environment and Forestry, Minister of Maritime Affairs and Fisheries, Minister of Villages and Development of Disadvantaged Regions and Transmigration, Minister of Agrarian Affairs and Spatial Planning/Head of the National Land Agency, Minister of National Development Planning/Head of the National Development Planning Agency, Minister of State-Owned Enterprises, Minister of Cooperatives and SMEs, Commander of the Indonesian National Army, Head of the Indonesian National Police, Head of the National Intelligence Agency, Head of the National Narcotics Agency, Head of the Geospatial Information Agency, Head of the Counter-Terrorism Agency, and Head of the Marine Security Agency. In addition, BNPP also consists of Provincial Governors whose territories border neighboring countries, such as the Provincial Governors of Aceh, North Sumatra, Riau, Riau Islands, West Kalimantan, East Kalimantan, North Sulawesi, East Nusa Tenggara, Maluku, North Maluku, Papua, and West Papua.

Associated with bureaucratic cooperation related to economic border policing to increase inclusive economic productivity, the factual conditions are as follows: Lack of speed in making decisions is due to the authorization and approval process from higher parties. Different positions or levels of positions can also affect the level of access to information and communication between stakeholders, which can slow down the response to issues at the border and hamper the efficiency of inter-agency cooperation. The risk of overlapping tasks between stakeholders due to a lack of coordination and clarity in the division of tasks causes delays in the exchange of important information. The existence of administrative process obstacles that must be passed in cooperation between stakeholders where complex and lengthy bureaucratic provisions can slow down the handling of problems at the border and hamper responsiveness to urgent situations (Hartati, 2021).

The implementation of economic border policing is an important part of efforts to increase inclusive economic productivity in border areas. In achieving this goal, there are various influential factors, both internal to the organization and external, to consider. In this section, we will collate the relevant factors that can influence the implementation of economic border policing. Internal factors include resource management, internal
communication, and policy implementation processes, while external factors include institutional cooperation and challenges faced in achieving the goal of inclusive economic productivity. By understanding these factors, it is expected to design appropriate strategies and measures to improve the effectiveness of economic border policing implementation and support inclusive economic growth in border areas.

**Conclusion**

Good management of organizational resources by police of West Kalimantan will be able to provide strong support for the implementation of economic border policing. With an in-depth understanding of the geographical, demographic, and natural resource characteristics at the border, leaders can make strategic decisions that are appropriate and efficient in supporting efforts to increase inclusive economic growth. Effective communication within the West Kalimantan Police is the foundation for creating understanding and a common vision among all members regarding the implementation of economic border policing. Good coordination will strengthen synergy, solidarity, and professionalism in carrying out assigned tasks to achieve sustainable national development goals. A well-directed, coordinated, and sustainable economic border policing implementation process will be the backbone of the program's success. By involving all stakeholders, both from the police, related ministries and institutions, and the community, this process can become a momentum to encourage more inclusive and equitable economic growth for all levels of society in the border region, both through area-based policing, problem-impact-based policing, and e-policing, as well as economic entrepreneur policing, which is directed at achieving the targets of economic growth and development, income equality, and poverty reduction, as well as expanding access and opportunities for people in the border areas of West Kalimantan. Close and continuous institutional cooperation will strengthen economic competitiveness in the border region. By optimizing the role of the West Kalimantan Regional Police, Border Police, the National Border Management Agency (BNPP), and all relevant ministries and institutions, it is expected to create a safe, conducive, and favorable environment for the growth of micro, small, and medium enterprises (MSMEs) and improve access to public services in border areas.

Through the implementation of Economic Border Policing, which is carried out by the Affirmative Action Resource Officers of Wiltas-PPKT(Border Region-Small Outer Islands), national police articulates its role and essence as guardians of life, builders of civilization, and fighters for humanity. Based on the principle of inclusive economy in border areas, Indonesia police upholds the values that underlie the existence of the police institution in serving the community and providing a sense of security in law enforcement. As guardians of life, national police not only enforce the law and maintain security but also voice the meaning of empowerment and fair justice for all the people of the country. In the context of civilization building, economic border policing brings a concrete form towards
social and economic advancement in border areas that have been imaged as backward. As humanitarian fighters, Economic Border Policing focuses on the protection, service, and fulfillment of the rights of diverse communities living in border areas.

Through strong synergy with various stakeholders, such as the Border Committee, the West Kalimantan Regional Government, the BNPP, national army, Immigration, and Customs, Indonesian national police (Polri) guides the flow of a more prosperous, competitive, and inclusive life in the border area. Through economic border policing, Polri hopes to pave the way for equitable prosperity by inviting all elements of the nation to actively participate in realizing the common goal of a developed and respected border. In a broader sense, Polri dedicates itself to being at the forefront of knitting together the nation’s unity and integrity by bringing together the synergy between security and prosperity in order to realize the vision of Indonesia as a strong, just, and prosperous country amidst increasingly complex global dynamics.

BIBLIOGRAPHY


